CHRISTOPHER J. NEARY 4 Attorney at Law, #69220 110 South Main Street, Suite C 2 Willits, CA 95490 3 Telephone: (707) 459-5551 Facsimile: (707) 459-3018 4 email: cjneary@pacific.net 5 Attorney for 6 MILLVIEW COUNTY WATER DISTRICT 7 8 BEFORE THE CALIFORNIA 9 STATE WATER RESOURCES CONTROL BOARD 10 In the matter of Cease and Desist Order Ref. No. 363:JO:262.0 (23-03-06) 11 No. WR 2011-0016 DWR against Thomas Hill, Steven Gomes and Millview County PETITION FOR RECONSIDERATION 12 Water District. (Water Code §1122) 13 14 Millview County Water District ("Millview") joins in the petition to the State Water 15 Resources Control Board (the "Board") for reconsideration of Order No. WE 2011-0016 (the 16 "Order") pursuant to Water Code §1122 presented by Thomas Hill and Steven Gomes on 17 18 November 14, 2011. Millview also incorporates Millview's Closing Brief and its Comments 19 upon the Draft Order. 20 In addition, Millview petitions for reconsideration upon the following separate points: 21 I. The Board's interpretation of its jurisdiction offends state constitutional limitations. 22 23 The Order self-proclaims the Board's jurisdiction to adjudicate a forfeiture of the 24 Waldteufel Right. Apart from the questions as to whether or not the expansion of the Board's 25 jurisdiction may rest upon the Board's self-serving interpretation of its principal act and 26 whether the Board's interpretation is correct, is the larger question as to whether an act of the 27 legislature might properly be construed to confer jurisdiction for adjudication of pre-1914 28 appropriations by legislative act alone. The answer to this large question is "No."

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This is because the Board's principal act conferring all of its jurisdiction derives from the Water Commission Act approved by the electorate in a statewide election in November 1914 and not upon a mere legislative act of the legislature. The Board interpretation of its authority as to forfeiture adjudication purports to rest upon its interpretation of Water Code \$1241, a mere act of the legislature. There is no provision in the Water Commission Act, approved by the People exercising its sovereignty at a statewide legislation conferring authority to the legislature to expand the reach of the Water Commission Act to pre-1914 appropriations.

The legislature shares legislative power with the powers of initiative and referendum reserved to the People. Cal. Constitution, Art. 4, §1. The enactment of initiative and referendum laws withdraw from the legislature jurisdiction to act inconsistently with the legislative power exercised by the People. In that the Water Commission Act was adopted pursuant to the exercise of the People of its sovereign authority, a mere act of the legislature may not act inconsistently to such exercise.

#### II. Millview was not extended due process.

## A. The Order is internally inconsistent.

The Order at page 2 states that a ruling as to whether the Waldteufel Right was ever perfected "appears to be outside of the issues fairly raised by the Hearing Notice and Proposed Cease and Desist Order." Despite this acknowledgment the Order at page 28 states, "we find a right to divert more than approximately 243 afa, plus whatever amount may have been required to irrigate several acres of orchard, was never perfected." (Emphasis added).

Findings made in support of the Order are acknowledged therein to be outside the "issues fairly raised." All of this is compounded by the fact that the Draft Order presented to Millview prior to the hearing which your hearing officer identified as being the legal basis for

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Water Code §1241 derives entirely from an act of the legislature, Deering's Gen. Laws (1937), Act 9091, §20a.

the proceeding, acknowledged that the Waldteufel Right has a valid basis but had been forfeited. Perfection and forfeiture are different theories. Not only is confusion as to the specific issue before the Board apparent upon the Record, but the Order itself is internally inconsistent in this regard.

At the very least, due process requires notice of the matter in issue. Millview was not provided notice that perfection was to be in issue.

### B. The Order assumes facts inconsistent with the hearing officer's ruling.

The Order states at p.14 that is prosecution team and Millview "appear to have assumed" that J.A. Waldteufel owned all of Lot 103, and therefore the entire intended place of use for the Waldteufel Right. Prior to the hearing the Hearing Officer ruled that the "legal and factual basis" for the hearing was stated in the proposed order that had been issued to Millview prior to the hearing.

The pre-hearing Order stated that "the Waldteufel Property consisted of about 165 acres circa 1914." A central premise of the Order is that Mr. Waldteufel owned only 32 acres. The reason why there was no evidence presented by Millview as to the extent of Mr. Waldteufel's interest in Lot 103 is that the Board's Hearing Officer ruled that facts recited in the Draft CDO were to be the factual basis of the hearing.

Therefore, it was not an "assumption," but rather a stated factual basis for the Draft Order being considered by the Board, upon which the parties relied. As the Board is aware, Judge Schafer ruled that the Board should as it relates to the Board's interest in expanding its jurisdiction "pursue a course of due process to reviewable finality."

It is inconsistent with due process to provide that a hearing will be conducted upon a stated "factual basis," and to then rest the Order upon a fact inferred from the record to be inconsistent with such factual basis, partially upon the absence of evidence to rebut the inferred inconsistency. The Board in adopting its Order has failed in its obligation to extend due process.

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#### III. The Order adjudicates forfeiture without jurisdiction.

The Order ignores the stated constitutional limitations upon its jurisdiction as being limited to water which has been "appropriated under a license or permit." See the holding in *City of Pasadena v. City of Alhambra* (1949) 33 Cal.2d 908, 933-934 limiting the jurisdiction of the Water Commission (to which the Board succeeds), and specifically holding that the statutory forfeiture provisions extend only to water appropriated after 1914. The Order is a substantial departure from authority and precedent and represents a substantial expansion of the Board's authority.

DATED: November 14, 2011

CHRISTOPHER J. NEARY

Attorney for Plaintiff,

MILLVIEW COUNTY WATER DISTRICT a public agency

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4 Page 1 of 2 2 3 Cease and Desist Order No. WE 2011-0016 4 5 6 Thomas Hill, Steven Gomes, and Millview County Water District 7 Russian River and Russian River Underflow In Mendocino County 8 9 10 PROOF OF SERVICE 11 12 I, JENNIFER M. O'BRIEN, declare that: 13 I am employed in the County of Mendocino, State of California. I am over the age 14 of eighteen and not a party to the within entitled action; my business address is 110 South 15 Main Street, Suite C, Willits, California 95490. On this date I served the attached 16 PETITION FOR RECONSIDERATION (Of Millview County Water District) 17 18 on the parties in said cause via e-mail as follows: 19 David Rose, Esq. Staff Counsel 20 State Water Resources Control Board 21 1001 I Street, 22nd Fl Sacramento, CA 95814 22 E-mail: <u>Drose@waterboards.ca.gov</u> 23 Jared Carter, Esq. 24 Brian Carter, Esq. Matisse Knight, Esq. 25 Carter & Momsen 26 444 No. State Street Ukiah, CA 95482 27 E-mail: bcarter@pacific.net jaredcarter@pacific.net 28 mknight@pacific.net C. J. NEARY

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2	Page 2 of 2
3	Sonoma County Water Agency c/o Alan B. Lilly, Esq.
Z.	Bartkiewicz, Kronick & Shanahan
5	1011 22 <sup>nd</sup> Street Sacramento, CA 95816-4907
6	E-mail: <u>abl@bkslawfirm.com</u>
7	and via e-mail and by mailing the foregoing by Federal Express, overnight delivery, postage
8	prepaid at the Willits, California Federal Express drop off, addressed as follows:
9	
10	(five hard copies)
WARRING TO THE PARTY OF THE PAR	Attention: Ernest Mona Fed Ex Tracking: State Water Resources Control Board 8715-0671-6050
12	Division of Water Rights
20000000000000000000000000000000000000	1001 I Street, 2 <sup>nd</sup> Floor Sacramento, CA 95814
13	E-mail: wrhearing@waterboards.ca.gov
14	I declare under penalty of perjury under the laws of the State of California that the
15	
16	foregoing is true and correct.
17	Executed this And of November, 2011 at Willits, California.
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19	JENNIFER M. O'BRIEN
20	JENNIFER W. O BRIEN
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